

## State of the Union: The President Speaks

# Text of Message From the President on the State of the Union

WASHINGTON, Jan. 25 — Following is the text of the President's State of the Union Message last night:

Once again, in keeping with time-honored tradition, I have come to report to you on the state of the Union. I am pleased to report that America is much improved, and there is good reason to believe that the future will continue through the days to come.

You and I have had some honest and open differences in the year past. But they didn't keep us from joining hands in bipartisan cooperation to stop a long decline that had drained this nation's spirit and eroded its wealth. There is renewed energy and optimism throughout the land. America is back — standing tall, looking to the 80's with courage, confidence, and hope.

The problems we are overcoming are not the heritage of one person, party, or even one generation. It is the tendency of Government to grow, for practices and programs to become the nearest thing to eternal life we'll see on this earth. There is always that well-intentioned chorus of voices saying, "With a little more power and money, we could do so much for the people." For a time we forgot the American dream isn't one of making Government bigger; it's keeping faith with the mighty spirit of free people under God.

As we came to the decade of the 80's, we faced the worst crisis in our past history. The 70's were years of rising problems and falling confidence. There was a feeling Government had grown beyond the consent of the governed. Families felt helpless in the face of mounting inflation and the indignity of taxes that reduced reward for hard work, thrift, and risk-taking. All this was caused by an ever-growing web of rules and regulations.

On the international scene, we had an uncomfortable feeling that we had lost the respect of friend and foe. Some questioned whether we had the will to defend peace and freedom. But America is too great for small dreams. There was a hunger in the land for spiritual revival. I, your President, came to you with a message of hope. Let us look to the future with confidence, both at home and abroad. Let us give freedom a chance.

### "Hope Is Alive"

Americans were ready to make a new beginning, and together we have done it. We are confident our problems are by one. Hope is alive tonight for millions of young families and young citizens set free from unfair tax increases and crushing inflation. Inflation has been beaten down from 12.4 to 3.3 percent, and that is a great victory for all the people. The prime rate has been cut almost in half, and we must work together to bring it down even more.

Together, we passed the first across-the-board tax reduction for everyone since the Kennedy tax cuts. Next year, tax rates will be reduced so inflation can't push people into higher brackets when they get cost-of-living raises. Government must never again use inflation to profit at the people's expense.

Today, a working family earning \$25,000 has \$100 more purchasing power than it had in 1980. Real after-tax income increased 5 percent last year. And economic deregulation of key industries like transportation has offered more choices to consumers and new chances for entrepreneurs, while holding down costs and protecting safety. Tonight, we can report and be proud of one of the best recoveries in decades. Send away the pessimists, the writers and doubting Thomases. Hope is reborn for couples dreaming of owning homes and for risk-takers with vision to create tomorrow's opportunities.

The spirit of enterprise is sparked by the success of high-tech ideas, and by small business people who have risen from a ghetto shack to build a multimillion-dollar advertising agency in Chicago; and Carlos Perez, a Cuban refugee, who turned \$27 and a dream into a successful importing business in Coral Gables, Florida.

People like these are heroes for the 80's. They helped 4 million Americans find jobs in 1983. More people are drawing paychecks tonight than ever before. And progress helps everyone. In 1983, women filled 73 percent of all new jobs in managerial, professional, and technical fields.

### Many Still Without Jobs

But we know many of our fellow countrymen are still out of work, wondering what will come of their hopes and dreams. Can we love America and not rest until we tell them: "You are not forgotten; we will not rest until each of you can reach as high as your God-given talents will take you."

The heart of America is strong, good, and true. The cynics were wrong — America never was a sick society. We're seeing redemption in the bedrock values of faith, family, work, neighborhood, peace, and freedom — values that help bring us together as one people, from the youngest child to the most senior citizen.

The Congress deserves America's thanks for helping us restore pride and credibility to our military. I hope you are as proud as I am of the young men and women in uniform who have volunteered to make the ramparts of defense of freedom and whose dedication, valor, and skill increases so much our chance of living in a world at peace.

People everywhere hunger for peace and a better life. The tide of the future is a freedom tide, and our struggle for democracy cannot and will not be denied. This nation champions peace that enshrines liberty, democratic rights, and dignity for every individual. America's new strength, confidence, and purpose are

carrying hope and opportunity far from our shores. A world economic recovery is under way. It began to rise in 1982. We have journeyed far. But we have much farther to go. Franklin Roosevelt told us 50 years ago this month: "Civilization can't stand still; civilization must not stand still; it has undertaken new methods. It is our task to perfect, to improve, to alter when necessary, but in all cases to go forward."

It is time to move forward again, time for America to take freedom to the next step. Let us unite tonight behind four great goals to keep America free, secure, and at peace in the 80's. Together:

1. We can ensure steady economic growth.

2. We can develop America's next frontier.

3. We can strengthen our traditional values.

4. And we can build a meaningful peace — to protect our loved ones and this shining star of faith that has guided millions of Americans to the safe harbor of freedom, progress, and hope.

### Ensuring Economic Growth

Doing these things will open wider the gates of opportunity and provide greater security for all, with no hint of bigotry or discrimination. The key to a dynamic decade is vigorous economic growth. The first great goal we might well begin with common sense in Federal budgeting: Government spending no more than Government takes in.

We must bring Federal deficits down, but how do we do that makes all the difference. We can be cutting the size and scope of Government. Under the leadership of Vice President Bush, we have reduced the growth of Federal spending to less than 25 percent, and cut well over 300 million hours of Government work in the last year. This will save the public more than \$150 billion over the next 10 years.

The Grace Commission has given us some 2,500 recommendations for reducing waste and cutting spending, and they are being examined throughout the Administration. Federal spending growth has been cut from 17.4 percent in 1980 to less than half that today. We have already achieved over \$300 billion in budget savings for the years 1982-88. But that is only a little more than half what we sought. Government spending too large a percentage of the total economy.

Some insist any further budget savings must be obtained by reducing the portion spent on defense. This ignores the fact that national defense is solely the responsibility of the Federal Government. It is its prime responsibility, yet defense spending is less than a third of the total budget. During the years of President Kennedy and before, defense was almost half the total budget.

Then came several years in which our defense capability was allowed to deteriorate to a degree in which we are just now restoring, through the essential modernization of our conventional forces, our capacity to meet our present and future security needs. We must share our responsibility to keep America free, secure, and at peace.

The last decade saw domestic spending surge, with little control. But the basis for such spending had been laid in previous years. A pattern of overspending has been in place for half a century. National debt grew, we were told not to worry, we owed it to ourselves.

But there is a difference of opinion as to whether taxes should be increased, spending cut, or some combination of the two. The Government borrowing to fund the deficit could inhibit the economic recovery and the expansion needed for business and industrial expansion.

I think that debate is missing an important point. Whether Government borrowing to fund the deficit is taking the same amount of money from the private sector, and either taxing it, or too much. Simple fairness dictates Government must not tax the families struggling to pay their bills. The root of the problem is that Government's share is more than we can afford if we are to have a sound economy.

We must bring down the deficits to ensure continued economic growth. In the budget I will submit on Feb. 1, I will recommend measures that will reduce the deficit over the next five years. Many of these will be phased in during last year's budget. Some could be enacted quickly if the Congress shows serious effort to address this problem.

### Downpayment on the Deficit

I spoke today with Speaker of the House O'Neill and Senate Majority Leader Baker. I asked them if they would designate representatives to meet with representatives of the Administration — to try to reach prompt agreement on a budget for 1985. I know it would take a long and hard struggle to agree on a full-scale plan. So what I have proposed is that we first agree on a downpayment.

I believe there is a basis for such agreement — a basis that could reduce deficits by about \$100 billion over the next three years. We could focus on the most serious and persistent spending cuts that are still pending before the Congress. These could be combined with measures to close certain tax loopholes — measures that the Department has previously said to be worthy of support. In addition, we could explore the possibility of achieving further savings based on the work of the Grace Commission.

If the Speaker and the majority leader are willing, my representative



**INCREASED SECURITY:** Police officers moving into position around the Capitol yesterday, several hours before the President was to deliver his State of the Union Message. Security has been stepped up since a bomb exploded near the Senate chamber in November.

atives will be prepared to meet with theirs at the earliest possible time. I would hope the leadership might agree on an expedient timetable in which to develop and enact the downpayment.

But a downpayment alone is not enough to break us out of the deficit problem. It could help start us on the right path. Yet, we must do more. So I propose that we begin exploring how we can make structural reforms to curb the built-in growth of spending.

We also propose improvements in the budgeting process. Some 43 of our 50 states grant their Governors the right to veto individual items in appropriations bills without having to veto the entire bill. California is one of those 43 states. As Governor, I found this "item veto" was a powerful tool to bring order to the budgeting process. It works in 43 States — let's put it to work in Washington, D.C. — for all the people.

It would be most effective if done by constitutional amendment. The American people approve of such an amendment, just as they approve of an amendment mandating a balanced Federal budget. Many states also have this protection in their constitutions.

To talk of meeting the present situation by increasing taxes is a Band-Aid solution, which does nothing to cure an illness that has been coming on for half a century — to say nothing of the fact that it poses a threat to economic recovery. Let's remember that a substantial amount of income tax is presently owed, not paid by the people in the underground economy. It would be immoral to make those who are paying taxes pay more to compensate for those who aren't paying their share.

There is a better way: Let us go forward with an historic reform for fairness, simplicity, and incentives for growth. I am asking Secretary Don Regan for a plan for action to simplify the entire tax code, to put together big and small, are treated more fairly. I believe such a plan could result in that "underground economy" of income tax that is presently owed, not paid by the people in the underground economy. It would be immoral to make those who are paying taxes pay more to compensate for those who aren't paying their share.

Our second great goal is to build on America's pioneer spirit and develop our next frontier. A sparkling economy spurs initiative and ingenuity to create sunrise industries and make older ones more competitive.

### Space the Next Frontier

Nowhere is this more true than our next frontier: space. Nowhere do we so effectively demonstrate our technological leadership and ability to make life better on earth. The Space Shuttle is fairly a quarter of a century old, but already we've pushed civilization forward with our advances in science and technology. Opportunities and jobs will multiply as we cross new thresholds of knowledge and reach deeper into the unknown.

Our progress in space — taking giant steps in all markets — is a tribute to American teamwork and excellence. Our finest minds in Government, industry, and academia have all pulled together, and we can be proud to say: We are first, we are the best, and we are so because we are free.

America has always been greatest when we dared to be great. We can follow our dreams to distant stars, by working in space for peaceful, economic, and scientific gain. To so effectively demonstrate our technological leadership and ability to make life better on earth. The Space Shuttle is fairly a quarter of a century old, but already we've pushed civilization forward with our advances in science and technology. Opportunities and jobs will multiply as we cross new thresholds of knowledge and reach deeper into the unknown.

peace, build prosperity, and expand freedom for all who share our goals.

Just as the oceans opened up a new world for Clipper ships and Yankee Traders, space holds enormous potential for commerce today. The market for space transportation could surpass our capacity to develop it. Companies interested in putting payloads into space must have ready access to private sector launch services. The Department of Transportation will help an expendable launch services industry to get off the ground. We will soon implement a number of executive initiatives, develop proposals to ease regulatory constraints, and, with NASA's help, promote private sector investment in space.

And as we develop the frontier of space, let us remember our responsibility to preserve our other resources here on Earth. Preservation of our environment is not a liberal or conservative challenge, it's a common sense challenge.

**Preserving Environment**

Though this is a time of budget restraints, I have requested for E.P.A. one of the largest percentage budget increases of any agency. Let's begin the long, necessary effort to clean up a productive, recreational area and a special national resource — the Chesapeake Bay.

To reduce the threat posed by abandoned hazardous waste dumps, E.P.A. will spend \$410 million this year and I will request supplemental increase of \$50 million. And because the "Superfund" law expires in 1985, I have asked Bill Ruckelshaus to develop a proposal for its extension so we will have additional time to complete his important task.

On the question of acid rain, which concerns people in many areas of the country, I am proposing a research program that does not require additional funding. And we will take additional action to restore our lakes and develop new techniques to reduce pollution that causes acid rain.

We have greatly improved the conditions of our natural resources. We'll ask the Congress for \$157 million beginning in 1985 to acquire new park and conservation lands. The Department of the Interior will encourage careful, selective exploration and production of our vital resources in an exclusive Economic Zone within the 200 mile limit off our coasts.

With strict adherence to environmental laws and with fuller state and public participation.

But our most precious resources, our greatest hope for the future, are especially our children. We can help them build tomorrow by strengthening our community of shared values. This must be our chief great goal. For we are the best, and we are so because we are free.

**Children Come First**

Our children come first. That's why I established a bipartisan National Commission on Excellence in Education to help us chart a common sense course for better education. Already, communities are implementing the commission's recommendations. Schools are reorganizing to improve math and reading skills. But we must do more to restore discipline to schools, and we must encourage the teaching of new basic, reward teachers of merit, enforce tougher standards, and put our parents back in charge.

payment for those paying public school taxes and private school tuition. Our proposal would target assistance to low- and middle-income families. Just as more incentives are needed within our schools, greater competition is needed among our schools. Without standards and competition there can be no change, no records broken, no excellence — in education or any other walk of life.

And while I'm on the subject — each day, your members observe a 200-year-old tradition meant to signify America as one nation under God. I must ask: If you can begin your day with a member of the clergy standing right here to lead you in prayer, then why can't freedom to acknowledge God be enjoyed again by children in every schoolroom across this land?

America was founded by people who believed that God was their rock, their safety, their hope. We must be cautious in claiming that God is on our side. But I think it's all right to keep asking if we are on His side.

During the past three years, we have joined bipartisan efforts to restore protection of the law to unborn children. I know this issue is very controversial. But unless and until it can be proven that an unborn child is not a living human being, can we justify assisting, right here to lead you in prayer, then why can't freedom to acknowledge God be enjoyed again by children in every schoolroom across this land?

Economy recovery, better education, rededication to values all show the spirit of renewal gaining the upper hand. And all will improve family life in the 80's. But families need more. They need assurance that they and their loved ones can walk the streets of America without being afraid. Parents need to know their children will not be victims of pornography and abduction. This year we will intensify our drive against these and other horrible crimes, like sexual abuse and family violence.

Already, our efforts to crack down on drug and criminal, organized crime, drug pushers, and to enforce tougher sentences and paroles are having effect. In 1982, the crime rate dropped by 43 percent, the biggest decline since 1972. Protecting victims is just as important as safeguarding the rights of defendants.

Opportunities for all Americans will increase if we move forward on fair housing, and work to ensure equal opportunity for all. We will treat in person benefits and individual Retirement Accounts, facilitate child care, and enforce delinquent parent support payments.

It is not just the home but the workplace and community that sustain our hopes for our future. So I ask your help in assisting more opportunities to break the bondage of dependency. Help us to free enterprise by permitting debate and voting "yes" on our proposal for enterprise zones in America. This has been before you for years, and it's time to pass it.

A social bursting with opportunity, rising to its full potential, with confidence, sustained by faith, fair play, and a conviction that good and courage are the seeds of the secret of a free — these are the secrets of a strong and prosperous America, at peace with itself and the world.

### "To Defend Freedom"

A lasting and meaningful peace is our fourth great goal. It is our highest aspiration. And our record is clear: Americans resort to force only when we must complain, when we are aggrieved. We have always struggled to defend freedom and democracy.

We have no territorial ambitions. We are not like the empires of old that would have the world at their feet. We have no people in America. And our vision of a better life for all people, for all nations, is a vision that is shared by all people, from the Pacific to the Atlantic, from the Arctic to the Antarctic.

Governments which rest upon the consent of the governed do not wage wars on their neighbors. Only when people are given a personal stake in deciding their own destiny and benefiting from their own risks — do they create societies that are prosperous, progressive, and free. Tonight, it is democracies that offer hope by feeding the hungry, prolonging life, and eliminating poverty.

When it comes to keeping America strong, free and at peace, there should be no Republican or Democratic, just patriotic Americans can decide the tough issues not by who's right, but by what is right.

Together, we can continue to advance our agenda for peace. We can: 1. Establish a more stable basis for peaceful relations with the Soviet Union; 2. Strengthen allied relationships across the board;

3. Achieve real and equitable reductions in the levels of nuclear armaments; 4. Reinforce our peacemaking efforts in the Middle East, Central America, and Southern Africa; 5. Assist developing countries, particularly our neighbors in the Western Hemisphere; 6. Assist in the development of democratic institutions throughout the world.

For nearly 10 years, the Lebanese have lived from tragedy to tragedy, with no hope for their future. Now, the multinational peacekeeping force and our marines are helping them break their cycle of despair. There is hope for a free, independent, and sovereign Lebanon. We must have courage to give peace a chance. And we must not be driven from our objectives, for peace in Lebanon by state-sponsored terrorism. We have seen this ugly specter in Beirut, Kuwait, and Ranon. It demands international attention. I will forward shortly legislative proposals to help combat terrorism, and I will be seeking support from our allies for concerted action.

Our NATO Alliance is strong. 1983 was a banner year for political courage. And we have strengthened our partnerships and friendships in the Far East. We are committed to dialogue, deterrence, and promoting prosperity. We will work with our trading partners for a new round of negotiations in support of freer world trade, greater competition, and more open markets.

A rebirth of bipartisan cooperation, restoring of economic growth and military deterrence, and a growing spirit of unity among our people at home and our allies abroad underline a fundamental and far-reaching change: The United States is safer, stronger, and more secure in 1984 than before. We can now move with confidence to seize the opportunities for peace — and we will.

Tonight, I want to speak to the people of the Soviet Union to tell them: It's true our governments have had serious differences. But our sons and daughters have never fought each other in war. If we Americans have our way, they never will.

### "Only One Safe Policy"

People of the Soviet Union, there is only one safe policy for your country and mine, to preserve our civilization in this modern age: A nuclear war cannot be won and must never be fought. The only value in our two nations possessing nuclear weapons is to make sure they will never be used. But then would it not be better to do away with them entirely?

President Dwight Eisenhower, who fought by your side in World War II, said the essential struggle "is not merely man against man or nation against nation. It is man against war."

Americans are people of peace. If your government wants peace there will be peace. We can come together in faith and friendship to build a safer and far better world for our children and our children's children. And the whole world will rejoice. That is my message to you.

Some days when life seems hard, and we reach out for values to sustain us, or a friend to help us, we find a person who reminds us that it means to be Americans.

Sergeant Stephen Trujillo, a medic in the 2nd Ranger Battalion, 75th Infantry, was the first helicopter to land at the compound held by Cuban forces on Grenada. He was the first of other helicopters crash. Despite the imminent explosion of the burning aircraft, he never hesitated. He ran across 25 yards of open terrain through enemy fire to rescue wounded soldiers. He directed two other medics, and he was wounded and returned again and again to the crash site to carry his wounded friends home.

Sergeant Trujillo, you and your fellow servicemen and women not only saved innocent lives, you set a nation free. You inspired a new sense of freedom, not tyranny; for democracy, not despotism; and yes, for peace, not conquest — God bless you.

And when there are using heroes: single parents, couples, church and civil volunteers, their hearts carry with them the spirit of America's unity and community problems. They soothe our sorrow, heal our wounds, calm our fears, and share our joy.

A person like Father, who always to have people in. Americans build the future. And our vision of a better life for all people, for all nations, is a vision that is shared by all people, from the Pacific to the Atlantic, from the Arctic to the Antarctic.

The same is true of Dr. Charles Ballou, a Paralyzed Veteran. He believed nothing is impossible. Today, in Minnesota, he works 80 hours a week without pay, helping pioneer the field of computer-controlled walking. He has given hope to 500,000 paralyzed Americans that someday they may walk again.

How can we not believe in the goodness and greatness of America? How can we not do what is right and preserve this last, best hope of man on earth?

### Best Times Lie Ahead

As after all our struggles to restore America, to revive confidence in our country and hope for our future, after all our hard-won victories earned through the patience and courage of every American, we cannot, must not, and will not turn back to the old ways of man on earth.

us After all our struggles to restore America, to revive confidence in our country and hope for our future, after all our hard-won victories earned through the patience and courage of every American, we cannot, must not, and will not turn back to the old ways of man on earth.

Carl Sandburg said: "I see America, not in the setting sun of a black night of despair... I see America in the morning light of a rising sun fresh from the burning, creative heat of God... I see great days ahead for men and women of will and vision."

I've never felt more strongly that America's best days, and democracy's best days, lie ahead. We are a nation of courage, we can perform great deeds and take freedom's next step. And we will. We will carry on the traditions of a good people who have brought light where there was darkness, warmth where there was cold, medicine where there was disease, food where there was hunger, and peace where there was bloodshed.

Let us be sure that those who come after will say of us that, in our time, we did everything that could be done. We finished the race, we kept them free, we kept the faith.